

# Old Colony Beach Club Association

## Beach Sewer Project Update

### Water Pollution Control Authority

#### Benefit Assessment

#### Methodology and Calculations

September 2020

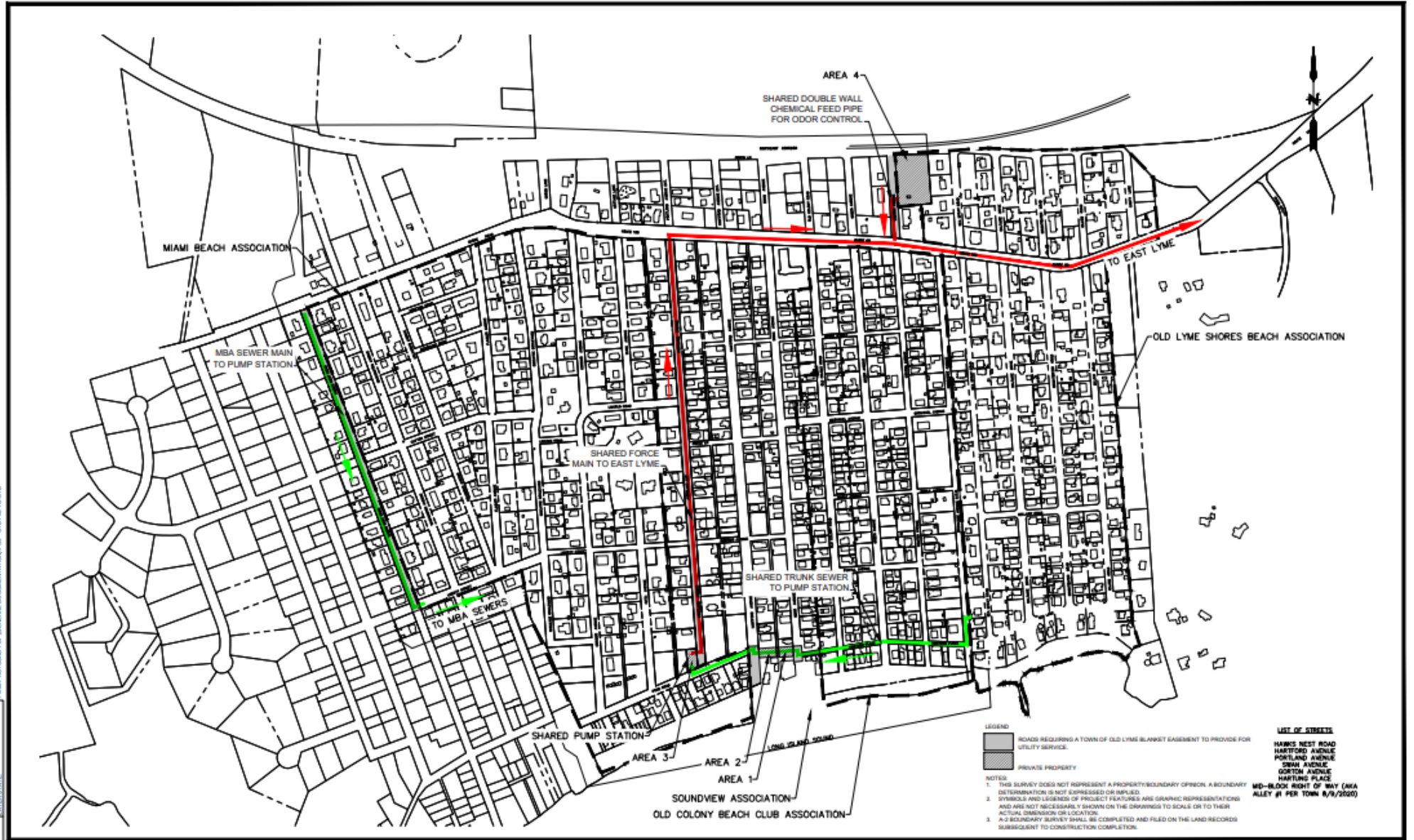
PROJECT TIMELINE - Old Colony Beach Club Association Sewer and Other Infrastructure

Year	Key Events
2010	DEEP issues Consent Order to OCBCA - August 20, 2012
2011	Board of Governors Voted and Approved Wastewater Management Study - September 2010
2012	RJP Public Hearing for OCBCA Facilities Plan - November 19, 2011
2013	Three Beach Association Cost Sharing Agreement Finalized - April 25, 2016
2014	Finalized New London IMA - April 27, 2018
2015	Initial EIE for 3 Associations Submitted - October 15, 2015
2016	Begin to Develop 73 Portland Avenue as PS site - October 28, 2018
2017	Old Lyme Zoning Commission (Regulation Change) for Shared Infrastructure Approved - April 8, 2019
2018	Initiate Contact with Ledge Light Health District regarding Well Encroachment - July 15, 2019
2019	Old Lyme Zoning Commission (Special Permit) Shared Infrastructure (for Pump Station Site Plan) Approved October 15, 2019
2020	Plans and profiles for Route 156 force main and standard M&P of T plates were submitted to CTDOT on January 29, 2020 for approval
2020	Preliminary Design Report for OCBCA Submitted - February 4, 2020
2020	Old Lyme Planning Commission (Section 8-24 Referral) All projects Approved - February 13, 2020
2020	CTDEEP Coastal Resources General Permit (For Sanitary Sewers) for Shared Infrastructure Submitted - March 17, 2020
2020	United States Army Corp's of Engineers - Connecticut Programmatic General Permit No. 6, Pre-Construction Notification (CTPGP No. 6 PCN) for Shared Infrastructure Submitted - April 16, 2020
2020	Additional Geotech Investigation Conducted for Unsuitable Soils along Hartlung Ave. and Pond Rd - June 9, 2020
2020	United States Army Corp's of Engineers - Connecticut Programmatic General Permit No. 6, Pre-Construction Notification (CTPGP No. 6 PCN) for Shared Infrastructure Approved - June 24, 2020
2020	Submit revised DOT draft encroachment permit w/FM between girders - July 28, 2020
2020	CTDEEP Coastal Resources General Permit (For Sanitary Sewers) for Shared Infrastructure Approved - August 24, 2020
2020	Special Permit to Old Lyme Zoning Commission for Infrastructure Improvements Internal to Associations Approval Anticipated - October 10, 2020
2020	Structures, Dredge and Fill (SDF) Anticipated Approval November 9, 2020
2020	OCBCA Sewers and Association Improvements Project Advertised to Bid - November 11, 2020
2020	Recommendation to Award to Association - December 18, 2020
2020	Recommendation to Award to DEEP - December 21, 2020
2020	Award Construction Contract - February 1, 2021
2021	Project Closeout/Final Roadway Paving - May 19, 2022
2022	



# PLAN OF PROPOSED EASEMENT TO USE TOWN ROADS AND A TOWN ALLEY FOR A SANITARY SEWER PROJECT

3



PLAN No. 20200210 BAO  
 DATE: SEPTEMBER 2020  
 PROJECT: COST SHARING AGREEMENT COMMITTEE  
 TOWN STREET EASEMENTS TO PROVIDE UTILITY ACCESS  
 OLD LYME, CONNECTICUT  
 PREPARED BY: JESS-O'NEILL ENGINEERS, INC.  
 140 HARTFORD ROAD, SUITE 200, HARTFORD, CT 06105  
 TEL: 860.234.1234  
 WWW.JOENGINEERS.COM

NO.	DATE	DESCRIPTION	BY	CHKD

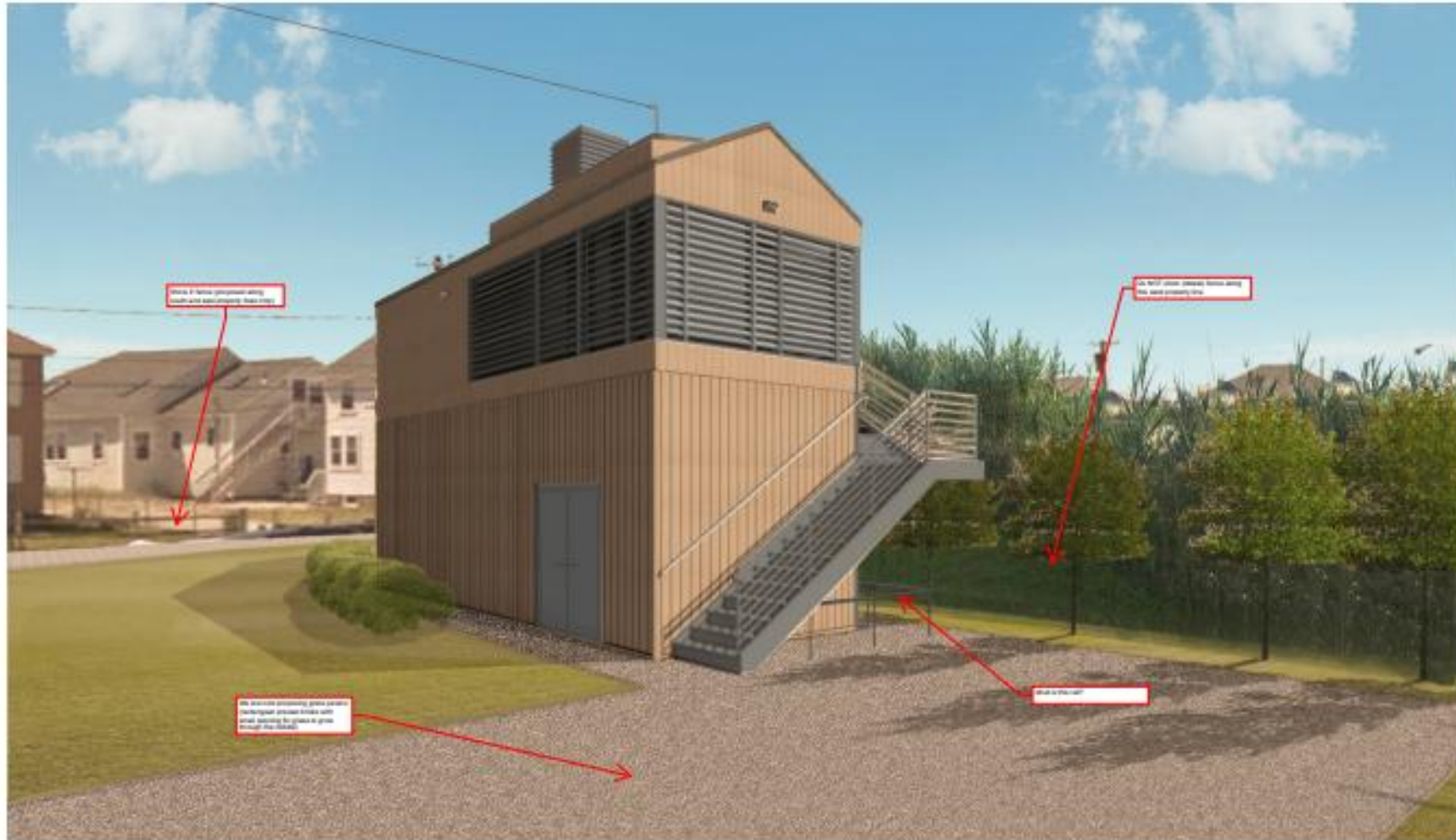
SEAL  
 SEAL  
 TO MY KNOWLEDGE AND BELIEF, THIS MAP IS SUBSTANTIALLY CORRECT AS NOTED HEREON.  
 LICENSE No.

SCALE: HORIZ. 1" = 50'  
 VERT. 1" = 10'  
 DATUM: HORIZ. NAD83  
 VERT. NAVD83  
 GRAPHIC SCALE  
 0 100 200

EASEMENT MAP PREPARED FOR  
 COST SHARING AGREEMENT COMMITTEE  
 TOWN STREET EASEMENTS TO  
 PROVIDE UTILITY ACCESS  
 OLD LYME, CONNECTICUT

PROJECT No. 20200210 BAO  
 DATE: SEPTEMBER 2020  
 EXHIBIT A

# Pump Station Rendering



OCBCA Proprietary - 2020 Member Prevladage Information  
**NORTH EAST PERSPECTIVE**  
N.T.S.

# Basic Concept: Pollution Problem

- ▶ Multiple Studies Confirm Pollution Problem in Beaches of Old Lyme
- ▶ DEEP Issued Pollution Abatement Order to OCBCA: Sewers Required by 12/31/2019 (extended due to progress being made on project)
- ▶ Water quality sampling: groundwater contamination due to inadequate septic systems. High levels of ammonia, nitrates and coliform bacteria; soils are poorly suited for the density of homes that currently exist in the beach area





# Why can't we just fix the problems?

- Almost no property in Old Colony Beach can be fixed with an on-site septic upgrade.
- In OCBCA, the best approach is to solve the problem with a community solution, not an onsite solution.





# OCB WPCA Mandate

- Develop Sewage System Project Per State Statutes
- Levy Benefit Assessments to Properties
- Authorities—Connecticut General Statutes
  - WPCA to levy benefit assessments per “such rule as the water pollution control authority adopts.” CGS Section 7-249.
  - No assessment shall be made until after a public hearing before the WPCA at which owners of properties assessed shall have opportunity to be heard and right to appeal assessments. CGS Section 7-250.

# Benefit Assessment Guiding Principals

- Every Property Benefits Equally
  - Awareness of Properties that Receive a Greater Benefit
- Statutory / Regulation Compliant
- Fair
- Equitable
- Simple

# Benefit Assessment Methodologies NOT Considered

- Counting Bedrooms / Bathrooms / Kitchens
- Counting Toilets
- Counting Bathtubs / Showers
- Counting Drains

# History of Benefit Assessment

## Four Years of WPCA Meetings and Discussions With Public Input

- Attending WPCA Meetings
- Correspondence

## Consultations with Two Appraisers

## Investigated Many Different Methodologies for Calculating Benefit Assessment

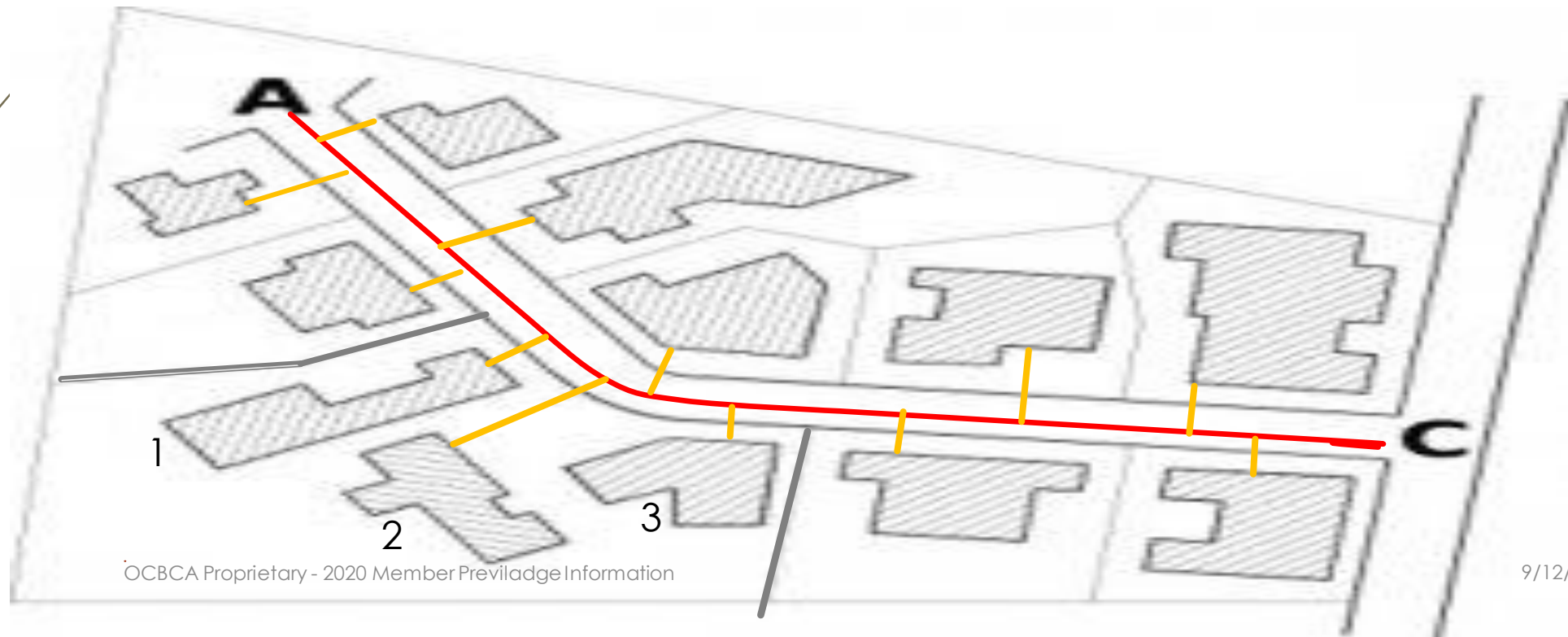
- Uniformity Based (one assessment fits all)
- Structures Based
- Occupation Based
- Tax Assessment Based
- Structure Square Footage Based
- Property Frontage Based



Failed to Satisfy our  
Guiding Principles

# Elements in Common

- Property:** Plot of Land Containing at Least 1 Structure
- Structure:** Structure containing a bedroom, a bathroom and a kitchen
- Sewer Main:** Generally Runs in Center of Roadway
- Laterals:** Connects Structures to the Sewer Main – **Every Structure will have its own Independent Lateral**



# Benefit Assessment - Lateral Based

Properties with one Structure (1 Lateral)

Base Assessment

Properties with multiple Structures (Multiple Laterals)

Base Assessment

(+) 25 % Upcharge (for each additional Lateral)

Total Assessment

# Benefit Assessment Rules

## Non-Condos

- 1) Base Assessment Plus 25% upcharge for each additional lateral

## Condos

Structures with one owner

- 2) Base Assessment

Structure with multiple owners under one roof

- 3) Base Assessment for first Lateral plus 25% surcharge for each additional Lateral / Owner, the sum of which to be distributed equally by all condo owners

## Commercial (Residential Rental Property with 5 or more Rental Units)

- 4) Base Assessment times two (2)

# Base Assessment Calculation

## Construction Cost

---

$$[(178)+(12+12*0.25)+(1+1*0.5)+(1+1*1.75)+(1+1*1)+(1*2)]$$

Base Assessment = \$30,751.19

Annual Payment 20 Year  
Loan at 2% Interest = \$1,880.64



# Benefit Assessment Calculations

Construction Cost Based on Engineers Estimate of 9/12/20	<b>\$6,157,924</b>						<b>Benefit Assessment Calculation Based on Number of Laterials</b>					
	Properties		Structures									
Properties with 1 struct.	178		178									
Properties with 2 struct's	12		24									
Properties with 3 struct's	1		3									
Properties with 4 Unit's	1		1									
Properties with 5 struct's	1		5									
Commercial Property	1		1									
	<b>194</b>		<b>212</b>									
	<b>178</b>		<b>12</b>		<b>1</b>		<b>1</b>		<b>1</b>		<b>1</b>	
	<b>1 Structure on Property</b>		<b>2 Structures on Property</b>		<b>3 Structures on Property</b>		<b>4 Condo Units on Property</b>		<b>5 Structures On Property</b>		<b>Commercial Property</b>	
<b>Benefit Assessment</b>	\$30,751.18		\$38,438.98		\$46,126.77		\$53,814.57		\$61,502.36		\$61,502.36	
<b>Annual Payment</b>	<b>(\$1,880.64)</b>		<b>(\$2,350.80)</b>		<b>(\$2,820.96)</b>		<b>(\$3,291.12)</b>		<b>(\$3,761.28)</b>		<b>(\$3,761.28)</b>	
<b>Total Collected</b>	\$5,473,710.22		\$461,267.72		\$46,126.77		\$53,814.57		\$61,502.36		\$61,502.36	

# Benefit Assessment Guiding Principals

- Every Property Benefits Equally
  - Some Properties Receive Greater Benefits
- Statutory / Regulation Compliant
- Fair
- Equitable
- Simple

ORDER OF MAGNITUDE OPINION OF CAPITAL COSTS<sup>10</sup>  
 MAINTENANCE PLAN - SANITARY SEWERS WITH DISCHARGE TO EAST LYME AND DRAINAGE IMPROVEMENTS AND MAJOR ROAD RECONSTRUCTION  
 OLD COLONY BEACH CLUB  
 June 30, 2012

	NOT ELIGIBLE COSTS <sup>(1)</sup>		SHARE COSTS WITH GASBA	
	Low-Bidder Costs <sup>(2)</sup> (\$)	10th Percent Costs <sup>(3)</sup> (\$)	Low-Bidder Costs <sup>(2)</sup> (\$)	10th Percent Costs <sup>(3)</sup> (\$)
<b>Procure Agreements for Recommended Plan</b>				
1. Technical Services to Procure Stakeholder Agreements	\$ 21,250	\$ 30,500	\$ 10,625	\$ 15,250
2. Legal and Administrative Services to Procure Stakeholder Agreements	\$ 34,000	\$ 52,000	\$ 17,000	\$ 26,000
<b>3. Total - Procure Agreements for Recommended Plan (Rounded)</b>	<b>\$ 55,000</b>	<b>\$ 80,000</b>	<b>\$ 28,000</b>	<b>\$ 42,000</b>
<b>Project Construction</b>				
4. Construction Cost-Growth Sewer with Central Pump Station <sup>(11)</sup>	\$ 1,580,000	\$ 2,574,000	\$ 1,683,000	\$ 2,574,000
5. Construction Cost-Force Mains Along Route 156 to East Lyme <sup>(12)</sup>	\$ 2,448,000	\$ 3,744,000	\$ 2,448,000	\$ 3,744,000
6. Construction Cost-Cost Sharing Along Route 156	\$ -	\$ -	\$ (1,224,000)	\$ (1,672,000)
7. Buy-In Fee to East Lyme/Waterford/New London <sup>(13)</sup>	\$ 1,000,000	\$ 1,000,000	\$ 500,000	\$ 500,000
8. Technical Services-Design, Permits & Construction Administration <sup>(14)</sup>	\$ 806,200	\$ 1,203,600	\$ 581,400	\$ 889,200
9. Legal & Administrative <sup>(15)</sup>	\$ 206,500	\$ 315,000	\$ 146,500	\$ 222,300
<b>10. Total - Project Construction Costs (Rounded)</b>	<b>\$ 4,160,000</b>	<b>\$ 8,900,000</b>	<b>\$ 4,130,000</b>	<b>\$ 8,669,000</b>
<b>DEEP CWF Eligible Design &amp; Construction Costs</b>				
11. Procure Agreements for Recommended Plan (Excludes Legal and Admin)	\$ 55,000	\$ 80,000	\$ 28,000	\$ 42,000
12. Project Construction Costs (Excludes Legal & Admin)	\$ 3,990,000	\$ 6,590,000	\$ 3,990,000	\$ 6,040,000
13. DEEP CWF 25th Percent Design & Construction (Small Communities) Credit Amount	\$ (1,425,250)	\$ (2,137,500)	\$ (710,500)	\$ (1,070,500)
<b>14. Total - DEEP CWF Loan Eligible Costs (Rounded)<sup>(16)</sup></b>	<b>\$ 4,619,000</b>	<b>\$ 6,496,000</b>	<b>\$ 3,014,000</b>	<b>\$ 4,412,000</b>
<b>DEEP Ineligible Costs<sup>(17)</sup></b>				
15. Short Term Financing at 1.5% <sup>(18)</sup>	\$ -	\$ -	\$ -	\$ -
16. Legal and Administrative Fees (Table Line Items #2, #9)	\$ 240,550	\$ 357,900	\$ 102,200	\$ 260,300
17. Storm Drainage Improvements <sup>(19)</sup>	\$ 198,750	\$ 300,500	\$ 198,750	\$ 300,500
18. Fire Hydrants (Quantity: 14)	\$ 878,600	\$ 1,310,000	\$ 878,600	\$ 1,310,000
19. Drinking Water System Improvements <sup>(20)</sup>	\$ -	\$ -	\$ -	\$ -
20. Technical Services-Design, Permits & Construction Administration <sup>(14)</sup>	\$ 215,050	\$ 328,000	\$ 215,050	\$ 328,000
<b>21. TOTAL - DEEP Ineligible Costs (Rounded)</b>	<b>\$ 1,531,000</b>	<b>\$ 2,341,000</b>	<b>\$ 1,493,000</b>	<b>\$ 2,222,000</b>
<b>Estimated Local Share</b>				
22. DEEP CWF Loan Eligible Costs <sup>(21)</sup>	\$ 4,619,000	\$ 6,496,000	\$ 3,014,000	\$ 4,412,000
23. DEEP Ineligible Costs	\$ 1,531,000	\$ 2,341,000	\$ 1,493,000	\$ 2,222,000
<b>24. Estimated Local Cost Share (Rounded)</b>	<b>\$ 6,042,000</b>	<b>\$ 8,846,000</b>	<b>\$ 4,467,000</b>	<b>\$ 6,634,000</b>
<b>Net Capital Cost Per EDU</b>				
25. Estimated Local Cost Share	\$ 6,042,000	\$ 8,846,000	\$ 4,467,000	\$ 6,634,000
26. Number of EDUs (Proportions) Served	213	213	213	213
<b>27. Net Cost Per EDU (Rounded)</b>	<b>\$ 28,000</b>	<b>\$ 42,000</b>	<b>\$ 21,000</b>	<b>\$ 31,000</b>
<b>Annual Capital Cost Per EDU (Rounded)<sup>(22)</sup></b>				
	<b>\$1,708</b>	<b>\$2,600</b>	<b>\$1,300</b>	<b>\$1,900</b>

ORDER OF MAGNITUDE OPINION OF CAPITAL COSTS<sup>10</sup>  
 SANITARY SEWERS WITH DISCHARGE TO EAST LYME AND DRAINAGE IMPROVEMENTS AND MAJOR ROAD RECONSTRUCTION  
 OLD COLONY BEACH CLUB  
 June 30, 2012

<b>Net Capital Cost Per EDU</b>				
25. Estimated Local Cost Share	\$ 6,042,000	\$ 8,846,000	\$ 4,467,000	\$ 6,634,000
26. Number of EDUs (Proportions) Served	213	213	213	213
<b>27. Net Cost Per EDU (Rounded)</b>	<b>\$ 28,000</b>	<b>\$ 42,000</b>	<b>\$ 21,000</b>	<b>\$ 31,000</b>
<b>Annual Capital Cost Per EDU (Rounded)<sup>(22)</sup></b>				
	<b>\$1,708</b>	<b>\$2,600</b>	<b>\$1,300</b>	<b>\$1,900</b>

Notes:

(1) All share of costs are rounded to 2012 dollars.  
 (2) Typical shared low-bidder costs (including 10% and 25% addition of costs will continue to be reflected along subsequent years for the Projecting Cost. See sheet for more Detailed Cost Breakdown.  
 (3) Does not include cost of gravity sewer connections from the building to sewer stub to street and abandonment of septic system. (This cost to be paid by homeowner). Average connection cost is approximately estimated at \$1,000 to \$1,500. Assumes 10M connections are applicable to East Lyme, Waterford, and New London. Actual Connection Fees and abandonment liabilities are not defined at this location. Assumes cost sharing of force mains for East Lyme with Old Colony. Assumes cost sharing of force mains for East Lyme with Old Colony.  
 (4) Technical Services-Design and Construction of shared 25% of construction for planning purposes. Services include engineering design, permitting, topographic surveys, test borings, boring services, construction administration, and resident representative services.  
 (5) Legal and Administrative Costs estimate based on construction costs. Services include bond counsel costs, Reserve Sticker Costs, sewer easement permits, utility user fee policy, utility engineering administrative policies, and infrastructure legal and administrative costs during design and construction of the project.  
 (6) DEEP eligible costs include roadway improvements to support of temporary pavement repair, stormwater easement repair, and pavement and utility to structures provided by DOT approval.  
 (7) Ineligible costs include project costs not directly related to sewer design and construction including utility billing, Administrative Costs and construction costs not required for the sewer project. Legal costs other than bond acquisition are not eligible.  
 (8) Assumes DEEP funding of design and construction work within 3 months of CWF application submitted.  
 (9) Assumes 1000 feet of storm sewer with 30-inch diam.  
 (10) Based on \$100,000 per street for road reconstruction (per spec obtained by Paul Thomas) less \$400,000 pavement allowance in sewer project road reconstruction.  
 (11) Assumes 10,000 feet of water main pipe installation. Assume 180 design water system.  
 (12) Annual cost per EDU is over a 20 year period at an annual interest rate of 2%. Does not include connection to sewer, connection charge, or annual O&M costs.  
 (13) Assumes top bid acquisition cost for Pump Station

000	\$	4,467,000	\$	6,634,000
213		213		213
000	\$	21,000	\$	31,000
600		\$1,300		\$1,900